

City of **Perth**

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# Heritage Strategy

**2020-2024**



COMMITTED TOWARDS DISCOVERING, PROTECTING,  
CONNECTING & PROMOTING PERTH'S HERITAGE



# Acknowledgement of Country

The City of Perth respectfully acknowledges the Whadjuk Nyoongar as the Traditional Owners of the lands and waters where Perth City is today and pays respect to the Elders past, present and emerging.

The Whadjuk were the first to live on this boodjar called boorloo (Perth), and to care for the Nyoongar surrounding lands and waters for more than 60,000 years, long before Dutch and French exploration of the Swan River, and British colonisation starting in 1829.

Trade, politics and family ties to boodjar (country/place) have existed for thousands of generations. As part of the oldest living culture in the world, Whadjuk Nyoongar culture is integral to understanding and appreciating our shared history of this region and the emergence of today's multicultural Perth.

The City recognises Aboriginal culture and identity is entwined in a deep connection to boodjar. As we work together to improve heritage outcomes for Perth, we acknowledge this will mean changes to the way we document, talk about, and connect to our history and heritage.

Note on spelling: Not all Nyoongar people of South West Western Australia speak the same language or dialect. There are many different spellings for words and place names to those used in this document.

## **City of Perth**

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# Executive Summary

This document sets out the heritage vision and objectives of the City. This includes the City's statutory heritage work and community engagement initiatives.

Perth is home to some of the most significant, interesting and unique stories, cultures and places in Australia. The Heritage Strategy 2020-2024 celebrates the natural and cultural heritage of Perth as central to developing a vibrant, connected and progressive city.

The City recognises the importance of valuing, understanding and sharing history and culture. This is how we identify the special places, objects, stories and memories that become the focus of our heritage efforts.

In preparing its first heritage strategy, the City of Perth acknowledges the many individuals and organisations that help protect, maintain and celebrate the history and culture of Perth: the First Peoples of the Nyoongar Nation, people of diverse cultural and religious backgrounds, young people and elders, volunteers, heritage professionals, corporations and community groups.

**The heritage strategy is based on four focus areas necessary for heritage management: Understanding, Protecting, Supporting and Communicating.**

A heritage strategy for Perth will:

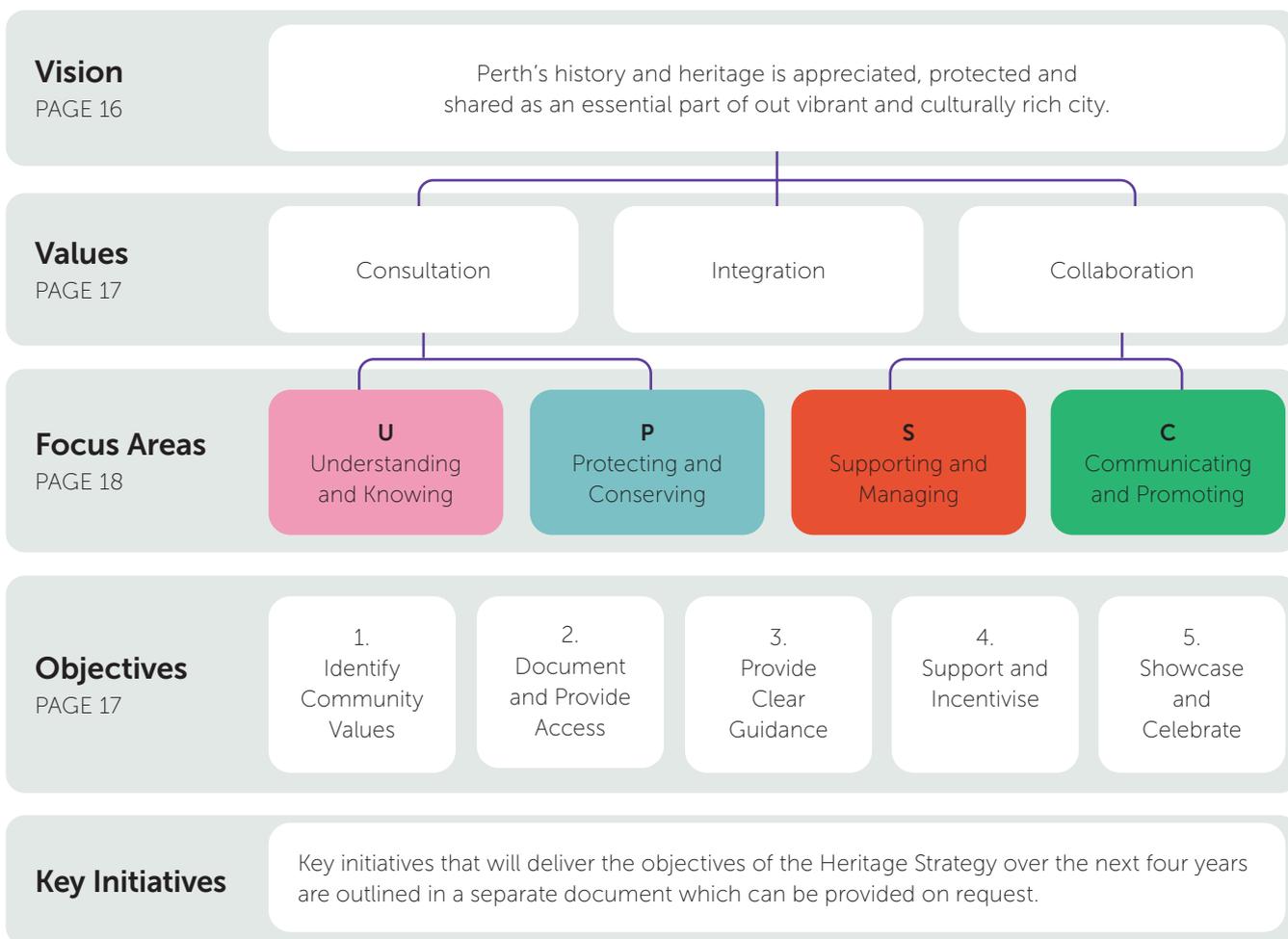
- Establish a long-term vision for managing heritage resources.
- Allow community and stakeholder input into heritage management.
- Provide a framework for identifying partnerships with key heritage stakeholders.
- Support a collaborative and shared approach to conservation of heritage.
- Provide content for tourism and authentic experiences.

Achieving a high standard of heritage conservation in Perth contributes to city life; a sustainable and well-designed built environment; to a city that connects people with its natural beauty and rich history, and one that respects and celebrates cultural diversity.

The strategy's approach is to balance the City's significant statutory heritage responsibilities alongside initiatives that support community and individual contribution to heritage conservation and celebration. We can achieve this balance by using the internationally-recognised **Australian Burra Charter** for all aspects of our heritage management in the City.

The heritage strategy outlines the opportunities and the challenges ahead to achieve our heritage vision: that Perth's history and heritage is appreciated, protected and shared as an essential part of a vibrant and culturally rich city.

# Navigating the document



# Introduction

The City of Perth has delivered award-winning heritage initiatives for 25 years, ensuring the City's considerations of heritage extends across the built environment, parks and gardens, incentives and grants for property owners. Over this time, the City has worked alongside other organisations to dispel assumptions that Perth lacks interesting or significant buildings, unique stories or incredibly rich cultures.

The City was one of the first local governments in WA to digitally map its heritage places and historic maps using its Geographic Information System (GIS). The opportunity to leverage a digitally-smart city provides significant opportunities for improving community input, access and creation of heritage information.

This strategy lays out a plan to build on this legacy of work. This means working to maintain the momentum of achievements in the historic built environment. It also involves seeking out and making space for types of heritage which haven't yet been recognised, discovered or shared. This is important work in strengthening our sense of community and increasing neighbourhood identity.

By taking a long-term approach to protecting heritage places from detrimental change, the City will achieve great conservation outcomes that show us as a leader and inspire others in heritage. Leadership and best practice is threaded through all aspects of heritage management in the City and requires a careful use of City resources.

A **Heritage Strategy Background and Issues Paper** provides more information on heritage matters that have shaped the City's heritage strategy over the last 20 years and issues that helped inform this strategy. The Background and Issues Paper can be viewed on the Engage Perth website, until November 2020, or by contacting the City of Perth heritage services on (08) 9461 3333 or emailing the Arts Culture and Heritage team at [info@cityofperth.wa.gov.au](mailto:info@cityofperth.wa.gov.au).



# Why heritage is important

*Heritage is the valued stories and narratives inherited from past generations, which we preserve for future generations. Heritage connects us in the present and speaks to our identity. It is both intangible and embodied in artefacts, the built and natural environments.*

(City of Perth Cultural Development Plan 2020)

Heritage in its many forms helps us tell the story of who we are. How we respond to and manage our heritage shapes the awareness of the unique history and character of Perth. It provides environmental, social, economic and cultural benefits to community now and into the future.

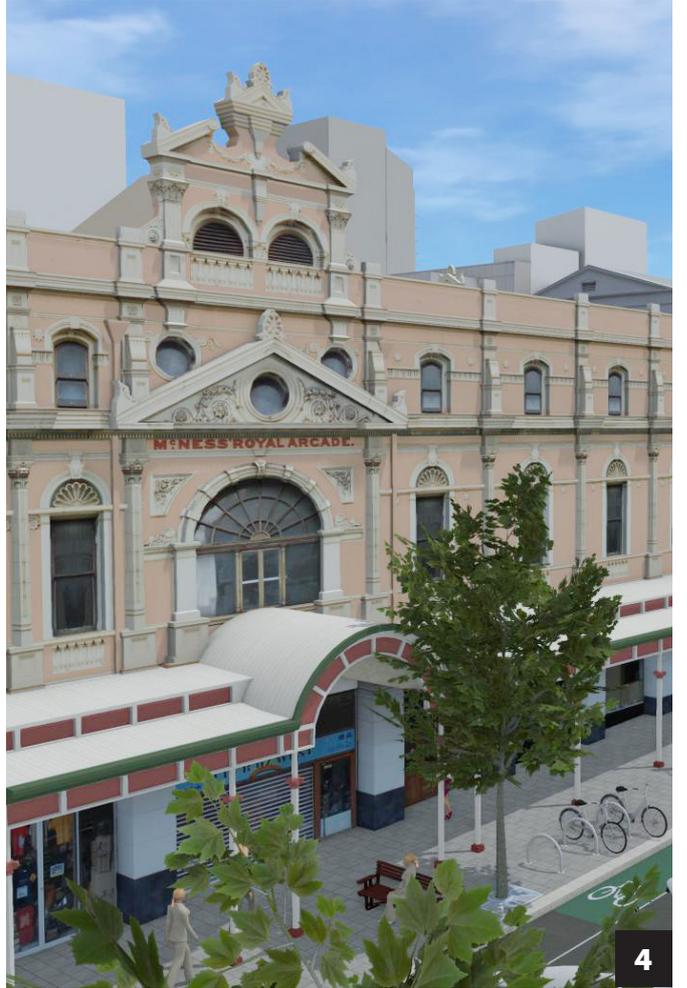
As a local government, the City of Perth is required to help identify heritage that holds significant meaning. The age or appearance of a place or object is not always a consideration. An ordinary object or everyday place may hold great cultural significance and is worthy of conservation just as much as some of our old and well-known buildings.

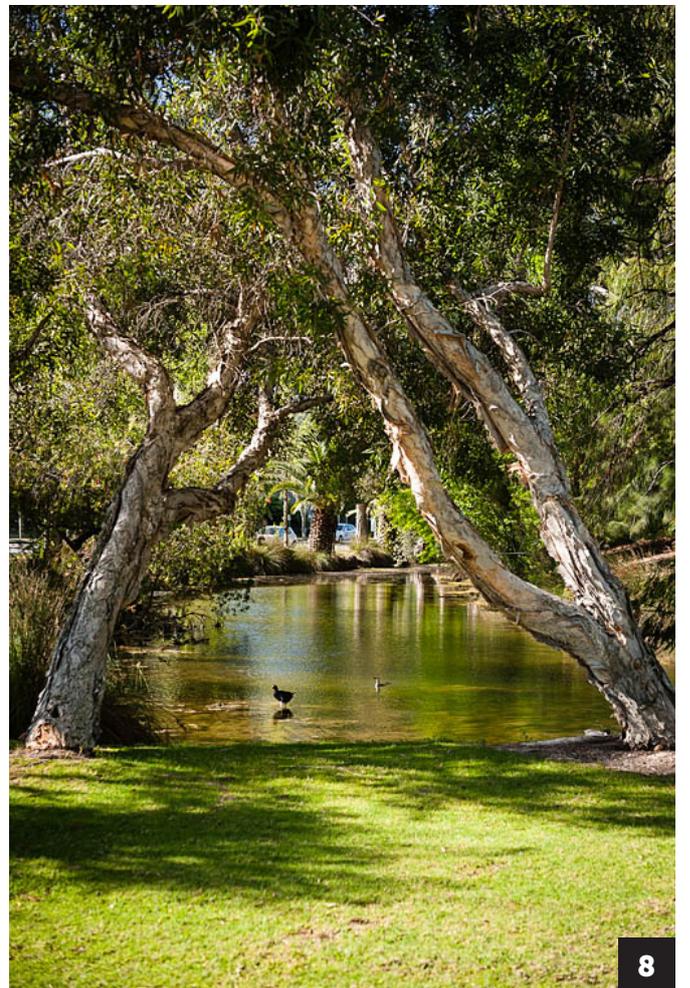
Heritage is the collective meaning of places, or the spaces between places, that help explain the history of a city's development. This includes Perth's original town layout and the subdivision of our city, laneways and patterns of how land was used. The story of the early development of Perth townsite is significant and sets us amongst the global events and changes of early 19th century and still shapes the way we interact and understand the city landscape.

Natural features, topography, vegetation and geology are also important aspects of Perth's heritage. The parks, gardens and reserves which make up a large portion of the city's geographical area are essential to the history and ongoing story of the region's wetlands system and rivers, the Derbarl Yerrigan (Swan River) and Djarlagarra (Canning River).

Natural, Aboriginal and built heritage conservation are separated in legislation and regulations. However, the City acknowledges that these areas are closely connected in the management and how we understand heritage in Perth. This is important in our city which has more than 40 per cent set aside as public open space, including Kaarta Gar-up (Kings Park). It is also the place of many significant Aboriginal sites and stories.

Some heritage can remain hidden or may only be shared by people who hold the knowledge, such as the Dreaming and creation stories, archaeology, subterranean waterways or infrastructure, spiritual or religious ceremonies. Heritage is also supported through the City's Cultural Collections, which include objects, documents, art and recorded stories that help us connect and understand the history of Perth.





## Who looks after heritage

The City of Perth is proud of its achievements to increase the awareness and conservation of heritage in the city over the last twenty years, particularly in the historic built environment since the introduction of the Heritage of Western Australia Act 1990 (now Heritage Act 2018). This has been challenging in a city where the past and our history has not always been understood and appreciated.

Partnership is an integral part of achieving heritage outcomes. This occurs when resources of the City can join forces with the resources of other organisations to deliver improvements in conservation of places and expand opportunities for heritage experiences, interpretation and tourism. Critical success factors for partnerships are the financial sustainability and resources from partner organisations combined with the City's own resources, to achieve agreed outcomes with strong governance frameworks.

Legislation in Western Australia protects heritage places that have been identified as having state significance under the Heritage Act 2018. More than 50 per cent of places on the City's Heritage List are also on the State Register because of their value to Western Australia.

Legislation also protects heritage places that are identified as having local significance under the Planning and Development Act 2005. The City is also the location of 18 Registered Aboriginal Sites, protected under the Aboriginal Heritage Act 1972 (under review in 2020). This means the City has a unique role in working with State Government and community to help protect these places of importance to Western Australia.

Many individuals, government agencies, businesses and not-for-profit organisations contribute to a better understanding and appreciation of history and heritage in Perth. Some play a part in the sharing and celebrating of heritage through advocacy, events and experience. Others help to document

history, knowledge, memories or objects while some practice important traditional skills and trades such as stonemasonry or tuckpointing.

Community organisations which continue to practice their cultural traditions and events are an integral part of the heritage of Perth. People running or volunteering at museums, collecting documents and artefacts, and delivering tours and experiences are also critical to conserving and sharing heritage.

The City of Perth's role is to lead by example and support individuals and communities to achieve positive heritage conservation. Its role is to:

- Understand heritage values in Perth through research and community engagement.
- Document and make accessible the City's historic and heritage information.
- Manage heritage in ways that protects identified cultural heritage significance.
- Support and partner with communities and heritage organisations to raise awareness and conservation of significant places and stories.
- Comply with State legislated requirements for the conservation of the City's heritage properties in addition to its responsibilities to maintain a Local Heritage Survey.



GLORY BOX  
GIFTS  
SOUVENIRS

THE GREAT ESCAPE  
THE GREAT ESCAPE  
THE GREAT ESCAPE

GIFTS



## Context

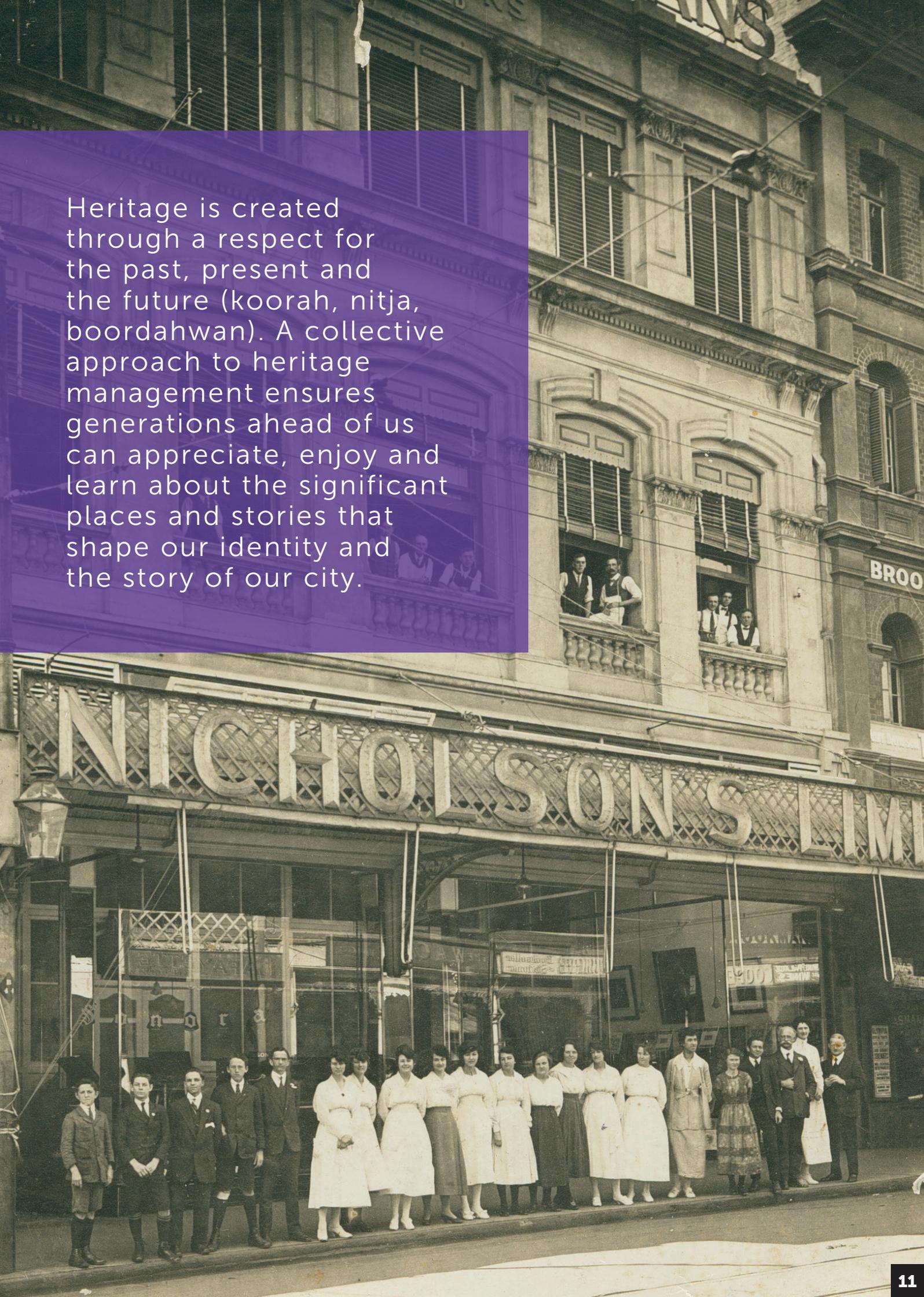
State legislation sets out the requirements of Western Australian local governments to manage a locality's heritage. Different legislation sets out requirements of organisations and individuals to protect different 'types' of heritage. More than one piece of legislation may apply to a heritage place. This is not uncommon in Perth, where many places have layers of meaning and cultural heritage significance.

Work is underway to reposition the City's services and strategies to support the needs of community and customers in all aspects of city life. The City Planning Strategy recognises the importance of neighbourhood identity and belonging, in which heritage plays a critical role. The City's Cultural Development Plan also recognises the importance that history and heritage play in creating a culturally vibrant city.

In this context, the Heritage Strategy has been prepared with a four year outlook (short to medium term). Updates will be made annually to ensure the strategy relates to Service Plans and the budget.

There are many state, local and industry laws, policies and standards that guide our heritage work. Refer to **Legislative Context** in Appendix One for an overview of legislation. Refer to the **Quick Reference Table** in Appendix Two for a more comprehensive list of documents.

Heritage is created through a respect for the past, present and the future (koorah, nitja, boordahwan). A collective approach to heritage management ensures generations ahead of us can appreciate, enjoy and learn about the significant places and stories that shape our identity and the story of our city.



# The history and stories of Boorloo (Perth)

*History is a record of change, it records conflict as well as harmony, demolition as well as construction, failure as well as success.*

City of Perth Thematic Historical Framework (Keen, Callow, Bosworth & Barblett, 1994)

In 1993, the City commissioned its first **Thematic Historical Framework**. The framework is a summary and outline of major themes and events in Perth's history.

Thematic Frameworks are an important tool that help provide historical context when considering cultural heritage values of a place. They can also be a useful resource for assessing place-specific themes to guide research, interpretation, exhibitions, activation and events that explore the unique character and stories of Perth and its neighbourhoods.

Updating Perth's Thematic Historic Framework is a key initiative of this strategy. There is an opportunity in the longterm to consider a wider regional approach to connect the stories of boorloo (Perth) with others, such as Fremantle and Guildford, and connect with our neighbouring local governments to tell the story of how Perth developed and the unique people and experiences that have shaped the city.

It is important that the updated document redresses the absence of reference to pre-1829 historic events, including the occupation of the land by Whadjuk Nyoongar, Dutch navigation in 1697 and the French charting of the river in 1801.

Revised guidelines from the Department of Planning, Lands and Heritage on the preparation of Thematic Historical Frameworks are expected during the term of this plan. A national Australian Thematic Framework is also available from the federal Department of Environment and Energy. Common themes across Western Australian

Thematic Frameworks currently provided by the Department of Planning, Lands and Heritage include:

- People
- Demographic settlement and mobility
- Transport and communications
- Occupations
- Social and civic activities
- Outside influences

A copy of the **Thematic Historical Framework** (1994) is available for viewing at the History Centre in the City of Perth Library.

# Vision

Perth's history and heritage is appreciated, protected and shared as an essential part of our vibrant and culturally rich city.



## Values

- **Consultation:** community heritage values will inform each stage of heritage management understanding, protection, support and communication.
- **Integration:** Heritage management is transparent, understood and part of the business of the City.
- **Collaboration:** a shared approach to heritage conservation in Perth and the wider region.

## Objectives

### Objective 1

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We will work with community to regularly research and identify significant places, and stories that represent the history and diverse cultures of Perth.

### Objective 2

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We will ensure the city's heritage places are documented and easily available for community, business and government to access.

### Objective 3

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We will provide guidance through clear heritage policy and procedures to support community, Council, business and Government to collectively understand and conserve heritage places in Perth.

### Objective 4

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We will support heritage activity through grants and incentives that protect and celebrate significant stories, objects and places.

### Objective 5

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We will work with community and Government to develop events, networks and experiences that showcase and celebrate Perth's unique history and heritage for the benefit of residents, visitors, tourists and business.

# How we look after heritage



Figure C: Different Focus Areas for heritage management.

## Industry standards and guidelines

Cultural heritage management in Australia uses the **ICOMOS Australia Charter for Places of Cultural Significance** (often referred to as 'the Burra Charter') as the guiding industry standard for conservation. The Burra Charter is internationally recognised and sets the benchmark for cultural heritage management. The *Australian Natural Heritage Charter* also sets out guidelines for considering places of natural value.

In each area of heritage management, the role and contribution of the City, residents, property owners, community groups and custodians will vary. The City uses a variety of heritage actions that help us meet our heritage responsibilities and support others to do the same. The City's key initiatives that support each Focus Area can be found in Part two of this document.

Heritage values are defined as being social, aesthetic, historic, spiritual and scientific. By understanding a place and its significance, it is possible to protect the qualities and values which make it important. The values of some places may change over time, and the management of a place will change accordingly.

New guidelines by the State Government support the use of nationally recognised **HERCON criteria** to help assess heritage.

Formal heritage management uses various descriptions and categories. It is noted that different cultures and traditions may consider other ways to appropriately recognise the past, and this should always be considered and respected.



## Understanding and Knowing

Listening, asking, researching, surveying, looking, identifying

**Goal: Heritage places in Perth are well researched, documented and easily available to the public.**

### **Key considerations for Understanding and Knowing heritage of Perth**

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- The Heritage Act 2018 requires local government to undertake a **Local Heritage Survey (LHS)**. The City's early work in 2001 to develop its Local Government Heritage Inventory (known also as the Municipal Heritage Inventory) will contribute significantly to the LHS update, however updates will need to be undertaken. Community consultation and engagement in this process will be vital to understanding and documenting the heritage of the city.
- As part of updating the LHS, there is a need to identify a process for how places on the LHS may be recommended and considered by Council for the **Local Heritage List** under the City Planning Scheme.
- A '**Statement of Significance**' for Perth that captures the City's natural and cultural values will be of benefit in providing a succinct means of communicating the most important of Perth's social, aesthetic, scientific, spiritual and historic values.
- Updating the City's **Thematic Historical Framework** will provide a valuable cultural asset for the city and help inform assessments of cultural heritage and a contemporary means of capturing the developing stories of Perth.
- The preparation of a **Framework for Aboriginal Cultural Heritage Assessment** and commencement of a Cultural Mapping Project to guide the protection of significant Aboriginal sites within the City will help work towards a greater awareness and sensitive response to sacred and historic Aboriginal sites.



## Protecting and Conserving

Laws, policy, guidance, maintaining, interpreting, restoring, adapting, reinstating

**Goal: Effective tools and projects will build the capacity for conservation led decision-making and planning.**

### **Key considerations for Protecting and Conserving heritage of Perth**

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- Protecting and conserving heritage requires a proactive approach of forward planning, coordination and risk assessment. Geographic areas in Perth identified for growth need to be considered in terms of potential impact on cultural heritage significance.
- Undertaking regular (biennial) **building condition surveys** of heritage places is one mechanism to identify risks of neglect or dereliction. This can help mitigate damage or loss of heritage fabric and indicate where property owners are applying the benefits of rates concessions and grants for intended conservation outcomes.
- Governance structures will need to be developed to help guide statutory and strategic heritage outcomes. Utilising existing structures such as the **Design Advisory Committee** and the **Cultural Advisory Committee** means heritage will be integrated with existing governance and expert panels.
- Ensuring the City's **heritage policies, procedures and guidelines** are up to date and relevant for internal and external customers. Reviewing the conservation intent and outcomes of these documents is a cyclical process and has been highlighted with the Heritage Act 2018.
- Opportunities to **share stories** and interpret heritage places will be considered for the City's heritage assets and as part of upgrades of significant sites.
- Working alongside the City Planning unit and the review of the **City Planning Scheme**, it will be necessary to consider the future impact of the Scheme Review on heritage places and ensure cultural heritage values are protected.
- The protection and enhancement of valuable **landmark heritage areas** such as the Perth Cultural Centre, Concert Hall and Barrack Street will require significant discussions and planning with State Government.
- The City's significant portfolio of **heritage buildings and parks** are managed to industry best practice to ensure they are sustained for future generations and that heritage values are enhanced and celebrated as part of on going use.



## Supporting and Managing

Collaborating, analysing, assisting, funding, assessing

**Goal: The City of Perth leads by example in managing its heritage places and provides effective support for others to understand and care for heritage.**

### Key considerations for Supporting and Managing heritage of Perth

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- As part of the regular review of **grants and sponsorship**, there is a need to consider how to manage increasing demand for grants to conserve built fabric and balance this with the desire to diversify and provide other forms of heritage grants within existing resources.
- Working with the Department of Planning, Lands and Heritage to identify options for **delegations and checklist** will assist with efficiency and resources associated with ongoing conservation of the City's many heritage properties and parks.
- Using the City's digital capabilities, there is an opportunity to streamline building condition surveys, the Local Heritage Survey, provide a 'one-stop shop' for customers and link with State Government's **inHerit database** to provide overall improved access to heritage information.
- Supporting the City's asset planning and maintenance will require a staged approach to updating the City's **Conservation Management Plans** for its celebrated heritage parks and buildings, as well as documenting procedures and responsibilities to support staff to comply with heritage legislation and policy.
- Developing **Key Performance Indicators** and conservation-led outcomes for future sponsorship and partnerships will assist Council in its decisions on how best to use financial resources and determine priorities for leverage and collaboration on heritage projects.
- Developing annual **evaluation** of the City's impact and effectiveness in heritage conservation is also an important business development task, including case studies and demonstration projects to showcase high quality conservation outcomes.
- Working collaboratively with existing and emerging neighbourhood and community groups to ensure heritage is central to informing **place-based** activation, branding and initiatives.
- Advocate for opportunities to work with Whadjuk Nyoongar to share cultural meaning and stories across the City's neighbourhoods, to support **Reconciliation** and an understanding of the City's history.



## Communicating and Sharing

Learning, yarning, gathering, exhibiting, experiencing, performing

**Goal: Residents, businesses and visitors have opportunities to appreciate Perth's diverse cultural heritage, participate in its conservation and contribute to the stories of Perth.**

### Key considerations for Communicating and Sharing heritage of Perth

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- Perth's heritage is critical for the environmental, social, economic and cultural life of the city. It is also important for wider metropolitan Perth and for fostering an understanding of historic and social links across Western Australia and the nation.
- Engaging with organisations and individuals who can help communicate, share and demonstrate these links and stories will be increasingly important. Utilising the City's **Cultural Collections** of historic objects, documents and art is another way to achieve this sharing of history.
- Finding appropriate ways of engaging with different **stakeholders** contributes to increased knowledge of heritage in Perth and helps inform negotiations and collaborations around complex heritage planning, projects and social issues.
- A plan that outlines how the City of Perth will engage with different parts of the residential, business and visitor communities on heritage matters will help build relationships and reduce reactive consultation. Building an ongoing understanding of communities' needs is the best way to provide services and support heritage outcomes.
- **Dual naming** and Nyoongar mapping of metropolitan Perth is a rich source of history and cultural knowledge. There is opportunity to work with community, State Government and neighbouring local governments to investigate partnerships that can share and celebrate this living culture and knowledge.
- **Successful investment** in heritage grants and sponsorship can promote the benefits to the community and property owners but requires preparation of case studies and promotion of success stories.
- **Partnership** is an integral part of the City's heritage strategy and is appropriate where a greater outcome for heritage conservation can be achieved together rather than apart. Whether a partnership is financially large or small, or with not-for-profits or the private sector, the need to develop professional key performance indications and evaluation strategies has been identified.
- Working with the City's digital team to transition the Heritage Portal data (public access to heritage place information and historic maps) to the new **ArcGIS** platform will ensure this valuable data and information is available for public use.
- Working with the City's **Cultural Collections** to identify key heritage themed exhibitions that can reveal lesser known aspects of Perth's heritage (industrial, spiritual, migration, exploration, mining, civic and domestic life) and develop awareness of the heritage diversity in Perth.



## Method and Timeframes

This strategy draws on:

- The consultation for the City's Cultural Development Plan and City Planning Strategy.
- Consultation with the former Heritage Perth Inc staff and board.
- The knowledge of City of Perth staff that help manage heritage places, data and cultural collections.
- Legislation, state policies and City Planning Scheme requirements.
- Data analysis of heritage property development applications over 20 years and heritage areas as part of the Review of the City's Heritage Policy 4.10.
- Consultation with state agencies and peers in local government.
- Independent evaluation of the City's heritage strategy (March 2019).
- For reasons described earlier in the document, the strategy has a four-year time line - working on a financial year basis; year 1 being 2020/21 and year 4 being 2023/24.

## Monitoring and Review

The program will be updated annually so that it is consistent with Service Unit Plans and approved budgets.

“Community identity is very dependent on elements to which our cultural heritage contributes – the symbolic qualities that define a country, the spiritual or traditional connection between the past and the present, collective memory and meaning, a human scale, a familiar landscape, and special and shared attachments that relate to longevity of use or to events that had a profound effect on the community”.

(Looking After Heritage Places, Pearson and Sullivan, 1991)







## Image Credits

Cover: City of Perth Cultural Collections:  
Barrack Street looking south 1930

1. City of Perth Cultural Collection: C(2) 249  
Perth and Swan River C(2)
2. 'First Contact' by Artist Laurel Nannup at  
Elizabeth Quay
3. City of Perth Heirisson Island
4. City of Perth 3D Render Barrack Street -  
Matagarup
5. Heritage Perth Inc. William Street corner  
Francis Street
6. Heritage Perth Inc. Perth Fire Station
7. Heritage Perth Inc. Karakatta Club, Lawson's  
Apartments Sherwood Court
8. City of Perth John Oldham Park
9. City of Perth Cultural Collections C(2) AJ46  
London Court looking north 1958
10. City of Perth Cultural Collections C(2) CE45  
Aerial view of Perth 1930's
11. City of Perth Cultural Collections B-1 V47  
The Town Hall Corner 1950's
12. City of Perth Cultural Collections C-8 Mounts Bay  
Road from Perth Park (now Kings Park) c.1900
13. City of Perth Cultural Collections B7 Nicholsons  
Ltd Barrack Street 1920's
14. Heritage Perth Inc. West Australian Rowing Club
15. City of Perth Cultural Collections PH2012011013  
General Office of Bon Marche Ltd
16. City of Perth Cultural Collections PH19190001
17. Heritage Perth Inc. floor tiles in Trinity Arcade

# Appendix One - Legislative Context

## State

Legislation and policies that the City must have regard to:

- Aboriginal Heritage Act 1972
- Planning and Development Act 2005
- Planning and Development (Local Planning Schemes) Regulations 2015
- City of Perth Act 2016
- Noongar (Koorah, Nitja, Boordahwan) (Past, Present, Future) Recognition Act 2016
- Heritage Act 2018
- State Planning Policy 3.5 (Historic Heritage Conservation)
- State Planning Policy 2.10 (Swan Canning River System)

## Local

City of Perth documents supported by heritage policy and action:

City Planning Scheme, Strategic Community Plan, Corporate Business Plan, City Planning Strategy, Cultural Development Plan, Reconciliation Action Plan, Disability Access and Inclusion Plan.

The Heritage Strategy supports key objectives of the City's Strategic Community Plan 2019-2029:

- People 1.6 – Thriving and sustainable cultural, artistic and heritage industries, activities and events that encourage locals and visitors to come back for more.
- People 1.7 – Ongoing acknowledgement, recognition and continuing engagement with the Traditional Owners of city lands, the Whadjuk Nyoongar.
- Place 2.8 – Individual precincts enjoying a unique sense of place, bespoke services delivery and governance arrangements.
- Planet 3.5 – Improve biodiversity resilience across the City.
- Prosperity 4.1 – A sustained increase in leisure and

business tourism visitation.

- Performance 5.6 – Decision making that is ethical, informed and inclusive.
- Performance 5.7 – Asset management, community services and major projects all guided by strategies that are inclusive, transparent, contemporary and intrinsically linked to the community's strategic vision.
- Partnership 6.5 – Meaningful and sincere engagement with associations and organisations that represent various interest groups, to facilitate and promote a shared vision for Perth as a city.

## Industry

Industry guidelines used for conservation planning and works:

Australian Charter for Places of Cultural Significance (Burra Charter), Guidance notes available on the Department of Planning, Lands and Heritage website, Australian Natural Heritage Charter, National Trust of Australia (W.A) Act 1964.

## Heritage Listing

The City's Heritage List is adopted as part of the City Planning Scheme. The Heritage List as part of the planning scheme provides protection to heritage places. A different document, the Local Heritage Survey, helps to inform the Heritage List, but does not provide protection.

The Local Heritage List is prepared under planning regulations, as are Heritage Areas. Places and objects that are of special importance to people of Aboriginal descent are also protected through the Aboriginal Heritage Act 1972. This legislation is under review and update. Development WA also maintains a Heritage Inventory of places within redevelopment areas in the City.

In 2020, the City has 332 places on its Heritage List. Just over half of these places are also entered on the State Register of Heritage Places, because of their importance to the heritage of Western Australia.

# Heritage related legislation in Western Australia

<b>Aboriginal Heritage Act 1972</b>	<b>Planning and Development Act 2005</b>	<b>Heritage Act 2018</b>
Registered Aboriginal sites and other heritage places, objects and ancestral remains.	Local Heritage List Local Heritage Areas	Local Heritage Surveys (LHS) State Register of Heritage Places
This act protects all Aboriginal heritage sites in Western Australia, whether or not they are formally registered. Local governments must comply with the Act (along with all other land owners and managers). This Act is currently under review (2020).	Prepared by local government as a requirement of Deemed Provision Part 3 of the Planning and Development (Local Planning Schemes) Regulations 2015. Places in the Heritage List or Heritage Areas are protected through statutory provisions of this Act.	LHS prepared by local government as a requirement of Part 8 of the Heritage Act 2018. LHS previously known as the Municipal Heritage Inventory (or MHI). The LHS identifies places that are, or may become, of cultural heritage significance. LHS inform the Heritage List and Heritage Areas under the City Planning Scheme, but the survey itself has no statutory meaning.  The State Government manages the State Register of Heritage Places.
<b>Example:</b> <b>Perth Town Hall - kuraree</b>	<b>Example:</b> <b>Perth Town Hall - kuraree</b>	<b>Example:</b> <b>Perth Town Hall - kuraree</b>
Registered Aboriginal Site 3789 is a known traditional camp site of the Nyoongar before colonisation in 1829. It is where the Perth Town Hall stands and still holds important meaning for Aboriginal people.	The Town Hall is on the Local Heritage List under the City Planning Scheme. It is adjacent to the Barrack Street Heritage Area which is also part of the City Planning Scheme. The Town Hall has social value for many different cultural groups and for its historic, landmark and architectural value.	The Town Hall is on the State Heritage Register (Place Number 1953). It has significant aesthetic value for its architecture, clock tower and setting; it has significance for its historic association with the colony and convict labour, and for its significant social value as a place of political events, social functions and civic administration.

Figure A: Summarised table of heritage legislation and formal heritage listing in WA.

# Appendix Two – Quick Reference Guide

## Legislation

Aboriginal Heritage Act 1972	State legislation protecting Aboriginal heritage and sites in WA
Conservation and Land Management Act 1984	State legislation for parks and reserves management in WA
<a href="#">Environment Protection and Biodiversity Conservation Act 1999</a>	Federal legislation for the environment which includes National heritage
Heritage of Western Australia Act 1990	State legislation for WA which has been reviewed and superseded
Planning and Development Act 2005	State legislation for urban development including heritage requirements
City of Perth Act 2016	State legislation which is commonly called the 'Capital City' Act
<a href="#">Noongar (Koorah, Nitja Bordahwan) Recognition Act 2016</a>	State legislation that recognises Noongar people as the Traditional Owners
Heritage Act 2018	State legislation replaces the previous 1990 legislation for heritage in WA
State Planning Policy 3.5	State policy for historic heritage conservation in a planning context
State Planning Policy 2.10	State policy for the Swan-Canning River and its important values to Perth

## Strategic Documents

<a href="#">City of Perth Heritage Policy and Incentives</a> (under review)	City policy, incentives, grants for heritage conservation
City of Perth Strategic Community Plan	High level community plan that sets the vision and aspiration for Perth city
City of Perth Reconciliation Action Plan	Annual plan to work towards reconciliation with Aboriginal people
City of Perth Disability Inclusion and Access Plan	Ensuring the City's services, public places and experiences are inclusive
<a href="#">City of Perth Cultural Development Plan</a> (draft)	A plan for the artistic and cultural development of Perth, including heritage
<a href="#">City of Perth Planning Strategy</a> (draft)	In draft at the time of preparing this report, significant heritage components
City of Perth <a href="#">Urban Forrest Plan</a>	A plan to manage and enhance the City's green spaces and tree canopy

Australian Heritage Strategy	High level heritage strategy related to Nationally significant heritage sites
National Trust (WA)	An outline of the National Trust's vision and mission in WA
State Cultural Infrastructure Plan (Draft)	State plan for coordinated approach to WA's cultural infrastructure network
Thematic Historical Framework	Unpublished. Hard copy available for reading in City of Perth Library.

## Heritage Industry Guidelines

<a href="#">Aboriginal Heritage Due Diligence Guidelines</a> 2013	Guidelines on preparing and researching impacts on Aboriginal sites
<a href="#">EPA Assessment of Aboriginal Heritage</a> (2004)	Guidelines for undertaking Aboriginal Heritage assessments in WA
ICOMOS Australia Burra Charter and Practice Notes	Nationally used and internationally recognised heritage standards
A Pictorial Guide to Identifying Australian Architecture	R. Apperly (1994) Used commonly in local government heritage identification
Australian Natural Heritage Charter	National definitions and principles for natural heritage in Australia
'We're A Dreaming Country' Guidelines for Interpretation of Aboriginal Heritage (2012)	National Trust (WA) in consultation with Aboriginal advisors provides principles and guidelines for interpreting Aboriginal heritage in WA
All Our Stories	Unpublished (2014). Interpretation guide for Perth's heritage
WA State Heritage Office Guidelines	A set of guidance notes for property owners and others
<a href="#">A Model Heritage Strategy for Local Government (WALGA)</a>	Outlines basic requirements for local government heritage strategies in WA
<a href="#">Conservation Management Plans</a> (Guideline)	A guideline on the key components and structure of Conservation Plans
WA State Heritage Themes	The themes and sub-themes set out for Thematic Historical Frameworks

## Useful Reading on Perth History and Heritage

<a href="#">Karla Yarning: stories from the home fires</a>	L Collard and T Jones. Brochure commissioned by City of Perth
<a href="#">Discover Multicultural Perth Trails (OMI)</a>	Walking trails produced by the Office of Multicultural Interests
The People of Perth: a social history of Western Australia's capital city	C.T Stannage (1979). Reference viewing at the City of Perth Library
Perth: a guide for the curious	Edited Terri-Anne White (2016).
Perth	D. Whish-Wilson (2013)
<a href="#">Reimagining Perth's Lost Wetlands</a>	WA Museum website various perspectives on how wetlands have been used.
City of Light – a history of Perth since the 1950s	J Gregory (2003)

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**For more information or comment  
on this document**

If you would like more information about this program, provide a comment or request information about a heritage place, please contact the City's Heritage team on (08) 9461 3333 or emailing [info@cityofperth.wa.gov.au](mailto:info@cityofperth.wa.gov.au)

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